

Message Text

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ACTION EUR-12

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FM AMEMBASSY BONN
TO SECSTATE WASHDC PRIORITY 5058
INFO AMEMBASSY BERLIN
AMEMBASSY BRUSSELS
AMEMBASSY LONDON
AMEMBASSY MOSCOW
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AMCONSUL MUNICH
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AMEMBASSY COPENHAGEN
AMEMBASSY VIENNA

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USEEC

VIENNA FOR MBFR DEL

E.O. 11652: N/A
TAGS: PEPR, EAID, GW, US
SUBJECT: GENSCHER'S FOREIGN POLICY ADDRESS

REF: BONN 01078

SUMMARY: IN A MAJOR ADDRESS TO THE BUNDESTAG ON
JANUARY 19, FOREIGN MINISTER GENSCHER OUTLINED
THE MAIN TENETS OF FRG FOREIGN POLICY. GENSCHER MADE
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A NUMBER OF FAVORABLE REFERENCES TO THE US, MENTIONING
SEVERAL TIMES PRESIDENT CARTER'S REITERATION OF THE
AMERICAN COMMITMENT TO EUROPE. ALSO OF INTEREST WAS
HIS STATEMENT THAT ALLIANCE DECISIONS ON WEAPONRY
SHOULD NOT BE SUBJECT TO OUTSIDE INTERFERENCE

GENSCHER CALLED FOR CALM AND

PATIENCE IN THE MIDDLE EAST. HE DID NOT COMMENT ON THE ITALIAN SITUATION NOR DID HE MENTION FRG-SOVIET RELATIONS. END SUMMARY.

1. ON JANUARY 19, FOREIGN MINISTER GENSCHER DELIVERED A MAJOR FOREIGN POLICY ADDRESS BEFORE THE BUNDESTAG. GENSCHER BEGAN BY STRESSING THAT THE EC AND NATO ARE THE GUARANTORS OF GERMAN DEMOCRACY AND ECONOMIC STABILITY AND THE BASIS FOR THE FRG'S INTERACTION WITH THE REST OF THE WORLD. HE LISTED THE LEADING PRINCIPLES OF FRG FOREIGN POLICY AS FOLLOWS:

- THE ADVANCEMENT OF EUROPEAN UNIFICATION,
- THE MAINTENANCE AND STRENGTHENING OF NATO,
- THE ATTAINMENT OF A FORMALIZED COEXISTENCE, E (GEREGELTES NEBENEINANDER) WITH THE EAST AND GDR AND
- THE DEVELOPMENT OF AN EQUAL PARTNERSHIP WITH THE THIRD WORLD.

THE MAJOR AREAS OF GENSCHER'S SPEECH ARE SUMMARIZED BELOW.

2. DETENTE. CITING THE DIVISION OF GERMANY, GENSCHER SAID THE GERMANS, MORE THAN ANY OTHER PEOPLE, HAD A STAKE IN DETENTE. HE PLEDGED THAT THE FRG WOULD LIMITED OFFICIAL USE

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CONTINUE TO SEEK PROGRESS IN RELATIONS WITH THE GDR, WITHIN THE FRAMEWORK OF DETENTE AND IN COOPERATION WITH THE ALLIES.

3. CSCE. GENSCHER SAID THE CONFERENCE HAD GIVEN BILATERAL DETENTE A MULTILATERAL BASIS. IT HAD

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INFO AMEMBASSY BERLIN

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RECOGNIZED AND STRENGTHENED THE ROLE OF THE US AND CANADA IN EUROPE. WHILE TERMING THE DISCUSSION OF HUMAN RIGHTS IN BELGRADE A SIGN OF PROGRESS, GENSCHER SAID IT MUST NOT BECOME A POLEMICAL EXCHANGE. HE DECLARED THAT CONCRETE ASSISTANCE (READ EMIGRATION) TO THE PEOPLES OF EASTERN EUROPE WAS MORE IMPORTANT THAN STRONG WORDS.

4. RELATIONS WITH THE GDR. GENSCHER STATED THAT THE CLOSING OF THE SPIEGEL OFFICE AND OTHER RECENT EVENTS REPRESENTED TREATY VIOLATIONS AND HAD BEEN PROTESTED
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AS SUCH. HE DECLARED, HOWEVER, THAT THERE WOULD BE NO TURNING BACK FROM DETENTE AND THE EFFORTS TO FOSTER BETTER RELATIONS BETWEEN THE GERMAN STATES.

5. BERLIN. THE FOREIGN MINISTER EMPHASIZED THAT THE CITY REMAINS A TOUCHSTONE OF DETENTE AND OUTLINED THE FAMILAR LINES OF FRG POLICY.

6. NATO. GENSCHER SAID A STRONG NATO WAS A PRE-REQUISITE TO DETENTE. HE REFERRED TO PRESIDENT CARTER'S RECENT VISIT TO BRUSSELS AND NOTED WITH SATISFACTION HIS RENEWAL OF THE US COMMITMENT TO THE ALLIANCE AS WELL AS TO FLEXIBLE RESPONSE AND FORWARD DEFENSE.

GENSCHER STATED FIRMLY THAT THE US CONTRIBUTION TO NATO WAS IRREVOCABLE FOR THE SECURITY OF EUROPE AND, IN THE LONG TERM, FOR THE US AS WELL.

7. ENHANCED RADIATION WARHEAD.

GENSCHER DECLARED THAT NATO CONSULTATIONS AND DECISIONS ON WEAPONRY SHOULD NOT BE SUBJECT TO OUTSIDE PRESSURES. HE SAID TO SUBMIT TO SUCH INTERFERENCE WOULD BE TANTAMOUNT TO WEAKENING ALLIANCE SECURITY AND NATO'S NEGOTIATING POSITION IN DISARMAMENT TALKS.

8. SALT. GENSCHER WELCOMED THE PROSPECT OF A SALT II AGREEMENT. HE OBSERVED THAT THE NUMERICAL SUPERIORITY OF SOVIET MIDDLE RANGE ROCKETS REPRESENTED A GROWING THREAT. HE PARTICULARLY WELCOMED US WILLINGNESS TO CONSULT CLOSELY WITH THE ALLIES AND TO TAKE ACCOUNT OF ALLIANCE SECURITY INTERESTS IN DISCUSSIONS WITH THE SOVIETS. GENSCHER REGARDED THIS AS PROOF OF ATLANTIC SOLIDARITY IN THE ALLIANCE. LIMITED OFFICIAL USE

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9. MBFR. GENSCHER LISTED PARITY, COLLECTIVITY AND SELECTIVITY IN THE INCLUSION OF WEAPONS AS THE CORE ELEMENTS OF THE WESTERN POSITIONS. HE STATED FIRMLY THAT THESE ELEMENTS MUST BE MAINTAINED. HE ADDED THAT IMPATIENCE IN VIENNA WOULD, IN THE LONG TERM, NOT BE REWARDED.

10. ATLANTIC RELATIONS GENSCHER TERMED NATO AND ATLANTIC COOPERATION EXTENSIONS OF EUROPEAN UNITY. HE SAID PRESIDENT CARTER'S STATEMENTS IN PARIS HAD REAFFIRMED THIS INTERPRETATION. HE CITED THE PRESIDENT'S REMARK THAT THE EUROPEAN-AMERICAN RELATIONSHIP IS A PARTNERSHIP OF EQUALS AND CALLED FOR CLOSE COOPERATION BETWEEN THE PEOPLE OF BOTH CONTINENTS. GENSCHER SAID THE DEEPEST MEANING OF GERMAN-AMERICAN FRIENDSHIP WAS TO CONTRIBUTE TO ATLANTIC POLITICAL, ECONOMIC AND SOCIAL STABILITY. HE NOTED WITH PLEASURE THAT THE PRESIDENT HAD PLEDGED HIS UNLIMITED SUPPORT TO EUROPEAN UNION.

11. EUROPEAN COMMUNITY. THE FOREIGN MINISTER WARNED AGAINST UNJUSTIFIED PESSIMISM AND PLEDGED THAT THE FRG WOULD CONTINUE TO STRIVE FOR EUROPEAN UNITY. HE ADDED THAT FRANCO-GERMAN RECONCILIATION AND FRIENDSHIP WERE THE CORE OF THIS UNITY. GENSCHER OUTLINED THE MAIN TASKS OF THE COMMUNITY IN 1978 AS:

-- THE ACHIEVEMENT, AS SOON AS POSSIBLE, OF

DIRECT ELECTIONS TO THE EUROPEAN PARLIAMENT.

-- COMMUNITY EXPANSION. THE FRG HAD GIVEN A
POLITICAL YES TO EXPANSION. HE ACKNOWLEDGED
THAT EXPANSION WOULD RAISE DIFFICULT ECONOMIC
QUESTIONS BUT SAID THEY SHOULD NOT BE PERMITTED
TO DELAY THE ACCESSION PROCESS.

-- THE PREVENTION OF PROTECTIONISM IN THE WORLD
ECONOMY AS WELL AS IN THE COMMUNITY.

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12. THE THIRD WORLD. GENSCHER SAID FRG POLICY WAS TO
CONTRIBUTE TO THE PEACEFUL SOLUTION OF CONFLICTS;
BUILD AN EQUAL POLITICAL PARTNERSHIP WITH THE

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DEVELOPING COUNTRIES; AND TO CREATE A BALANCED ORDER OF COOPERATION THAT WOULD DRAW DEVELOPING COUNTRIES INTO THE GLOBAL ECONOMY.

13. THE MIDDLE EAST. GENSCHER COUNSELED CALM AND PATIENCE AND SAID ALL COUNTRIES IN A POSITION TO DO SO MUST HELP OVERCOME THE NEW SITUATION (THE SUSPENSION OF THE CAIRO TALKS). HE BELIEVED SADAT'S INITIATIVE HAD MADE A LARGE BREACH IN THE WALL OF MISTRUST BUT IT WOULD NOT BE POSSIBLE TO TEAR IT DOWN AT THE FIRST ATTEMPT. GENSCHER REITERATED THAT A LASTING PEACE
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CAN ONLY BE BASED ON A COMPREHENSIVE SOLUTION.

14. NORTH-SOUTH DIALOGUE. GENSCHER CALLED FOR A GLOBAL ECONOMIC ORDER WHICH WOULD PROVIDE FOR THE TWIN GOALS OF STABLE ECONOMIC GROWTH AND ACCELERATED DEVELOPMENT. HE SAID THIS WAS POSSIBLE ONLY WITH A MARKET ECONOMY. HE ADDED THAT THE OPENING OF THEIR MARKETS BY DEVELOPED COUNTRIES WAS ESSENTIAL TO A NEW GLOBAL ECONOMIC ORDER.

15. WE ARE POUCHING A FULL TEXT OF GENSCHER'S SPEECH TO EUR/CE.
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